Message Text

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INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 COME-00 DLOS-09 OES-07 EB-07 TRSE-00 //095 W

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R 081800Z JUN 77
FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC 4768
INFO AMEMBASSY BRIDGETOWN
AMEMBASSY KINGSTON
AMEMBASSY MOSCOW
AMEMBASSY PORT OF SPAIN

CONFIDENTIAL GEORGETOWN 1218

E.O. 11652: GDS TAGS: GY

SUBJECT: GUYANA FOREIGN MINISTER COMMENTS ON RELATIONS WITH SOVIETS

REF: GEORGETOWN 1217 (NOTAL)

- 1. DURING OUR MEETING IN HIS OFFICE JUNE 4, I ASKED WILLS CONCERNING THE STATUS OF THE SOVIET FISHING AGREEMENT. WILLS SAID NOTHING HAD HAPPENED SINCE THE TWO SOVIET NEGOTIATORS HAD LEFT GUYANA. THE SO-CALLED AGREEMENT WAS MERELY A LICENSE TO KEEP ON TALKING. GUYANA WOULD ACCEPT NO AGREEMENT, WILLS SAID, UNLESS THE RUSSIANS AGREED TO AN OVERALL AID PACKAGE.
- 2. WILLS SAID THE SOVIETS REMAINED VERY ACTIVE. HE HAD RECEIVED SEVERAL REPRESENTATIONS FROM AMBASSADOR KOTENEV CONCERNING A CONVENTION ON NON-USE OF FORCE IN SOLVING PROBLEMS IN THE SOLUTION OF INTERNATIONAL CONFIDENTIAL

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PROBLEMS. FOREIGN MINISTER GROMYKO HAD ALSO WRITTEN
A LETTER AKSING GUYANA'S SUPPORT OF THE CONVENTION. WILLS SAID
THE AGREEMENT WAS IN EFFECT A SMOKESCREEN BEHIND WHICH
THE SOVIETS COULD ARM PROXY COUNTRIES OR GROUPS AND HAVE
OTHERS DO THEIR FIGHTING FOR THEM. WILLS SAID
HE DID NOT INTEND TO GIVE ANY DEFINITE ANSWERS TO
THE SOVIETS. HE TOLD THEM THAT HE WOULD HAVE TO

GET CABINET APPROVAL AND PARTY EXECUTIVE APPROVAL BEFORE ANYTHING COULD HAPPEN. HE IMPLIED THAT HE WOULD NOT MOVE ON THIS.

- 3. THE RUSSIANS WERE PUSHING FOR BURNHAM TO TRAVEL TO THE SOVIET UNION IN SEPTEMBER. AGAIN THE GUYANESE HAD NOT GIVEN AN ANSWER. AS PART OF THE BAIT, THE SOVIETS HAD TOLD WILLS LAST WEEK THAT THEY BELIEVED THAT GUYANA COULD BECOME ASSOCIATED WITH CEMA IF IT NOW DESIRED TO DO SO. WILLS THEN COMMENTED TO ME THAT HOYTE'S ANNOUNCEMENT IN CUBA CONCERNING CEMA LAST JANUARY HAD BEEN A MISTAKE. THE ONLY GOOD THAT HAD COME OF IT WAS THAT EVEN SOME OF THE RADICALS NOW UNDERSTOOD THAT THE SOVIET UNION WOULD NOT PROVIDE SUBSTANITAL ASSISTANCE TO GUYANA.
- 4. WITH TONGUE IN CHEEK I ASKED WILLS WHY, IF EVERYONE UNDERSTOOD THE NATURE OF THE SOVIET'S INTENTIONS, DID GOG-USSR RELATIONS CONTINUE TO APPEAR POSITIVE. WHY DID NOT THE GOG INDICATE CLEARLY THAT IT HAD NO INTENTION OF JOINING CEMA? WILLS REPLIED THAT I SHOULD NOT FORGET THAT THE ETHNIC MAJORITY OF GUYANA WAS LED BY CHEDDI JAGAN, WHO HAD STRONG TIES TO THE SOVIET UNION AND COULD NOT BE IGNORED. SECONDLY, NO ONE COULD ABSOLUTELY CONCLUDE THAT THE SOVIETS WOULD NOT COME THROUGH WITH ECONOMIC ASSISTANCE IN RETURN FOR A FISHING AGREEMENT. IF THE GOG APPEARED TO BE DELIBERATELY CONFIDENTIAL

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ALLOWING ITS RELATIONS WITH THE SOVIETS TO DETERMINE WITHOUT HAVE A GOOD REASON FOR DOING SO, THE RADICALS IN THE RULING PARTY AS WELL AS THE OPPOSITION WOULD ARGUE THAT THE CONSERVATIVES IN THE GOG HAD SABOTAGED THE RELATIONSHIP.

5. COMMENT: THERE ARE SIGNS BEYOND WILLS' WORDS, THAT THE GOG-USSR RELATIONSHIP IS NOT PROGRESSING WELL, BUT WE SHOULD NOT MAKE FIRM CONCLUSIONS ABOUT THIS YET. THE GUYANESE COULD SIMPLY BE ATTEMPTING TO APPLY PRESSURE ON THE SOVIETS AND VICE VERSA.
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